

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 ONY-00 /013 W
-----111012 291105Z /10 R
R 291030Z APR 78
FM AMEMBASSY BERLIN
TO SECSTATE WASHDC 7256

C O N F I D E N T I A L SECTION 01 OF 05 BERLIN 02985

FOR EUR/EX

E.O. 11652: GDS
TAGS: OGEN
SUBJECT: ZERO BASE BUDGET SUBMISSION.

REF: A) STATE 63477, B) STATE 84551, C) STATE 104322,
D) STATE 295572

1. FOLLOWING IS EMBASSY'S ZBB SUBMISSION IN ACCORDANCE
WITH REFTELS.

2. FORM ZBB-1

- (1) TOTAL US PERSONNEL - 23
- (2) TOTAL FSL - 24
- (3) TOTAL PERSONNEL RESOURCES AT THE MISSION - 47
 - A. PACKAGE I - 42
 - B. PACKAGE II - 45
 - C. PACKAGE III - 47

3. FORM ZBB-2

- ZERO BASE BUDGETING
- FY-1980
- PERSONNEL RESOURCE WORKSHEET

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(L)	(2)	(3)	(4)	(5)	(6)	(7)
-	FY-1978		PACKAGE I			
-	AMER	AMER		AMER	AMER	
FUNCTION	OFF.	STAFF	FSL	OFF.	STAFF	FSL

EXEC	2	2	1	2	2	1
------	---	---	---	---	---	---

POL	3	2	0	3	2	0
E/C	2	1	1	2	1	1
CONS	3	0	3	2	0	2
ADMIN	7	1	19	6	1	17
TOTAL THIS						
PACKAGE	17	6	24	15	6	21
-	(8)	(9)	(10)	(11)	(12)	(13)
-	PACKAGE II			PACKAGE III		
-	AMER AMER		AMER		AMER	
FUNCTION	OFF.	STAFF	FSL	OFF.	STAFF	FSL

EXEC	2	2	1	2	2	1
POL	3	2	0	3	3	0
E/C	2	1	1	2	1	1
CONS	2	0	2	2	0	3
ADMIN	7	1	19	7	1	19
TOTAL THIS						
PACKAGE	16	6	23	16	7	24
CUMULATIVE						
TOTAL	16	6	23	16	7	24

4. ZBB-3

- (1) DECISION UNIT NAME; GERMAN DEMOCRATIC REPUBLIC
 - (2) PACKAGE I OF III
 - (3) ACTIVITY DESCRIPTION:
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NINETY PERCENT OF OUR CURRENT LEVEL HAS BEEN SELECTED AS THE MINIMUM LEVEL AT WHICH THE EMBASSY CAN SEEK TO PURSUE EFFECTIVELY US AGREED GOALS/OBJECTIVES IN THE GDR AND TO CARRY OUT THOSE ACTIVITIES ESSENTIAL TO A US EMBASSY HERE (ALL REFERENCES TO GOALS/OBJECTIVES RELATE TO STATE 295572). THE RANGE OF EMBASSY WORK AT THIS LEVEL WOULD DIFFER FROM OUR CURRENT MIX PRINCIPALLY IN A DECREASE IN CONSULAR AND ADMINISTRATIVE ACTIVITIES. WE THINK THE EXECUTIVE, POLITICAL AND ECONOMIC SECTIONS ARE AT IRREDUCIBLE MINIMUMS IF WE ARE TO BE ABLE TO PURSUE OUR PROGRAM GOALS.

AT THIS MINIMUM LEVEL, THE FIVE-PERSON EXECUTIVE SECTION (2 OFFICERS, 2 STAFF, 1 FSL - COM CHAUFFEUR) WOULD BE ABLE TO CONTINUE TO FORMULATE POLICY RECOMMENDATIONS AND TO IMPLEMENT/COORDINATE ACTIVITIES OF THE EMBASSY AIMED AT ACHIEVING OUR POLICY GOALS. WE WOULD BE ABLE TO CONDUCT ACTIVITIES AS APPROPRIATE WITH GDR POLICY-LEVEL OFFICIALS AND OTHERS IN SUPPORT OF THE RANGE OF OUR GOALS/OBJECTIVES, AND PARTICULARLY WITH RESPECT TO OBJECTIVES A,B,C,D AND G.

THE FIVE-PERSON POLITICAL SECTION (3 OFFICERS, 2 STAFF)
COULD CONTINUE TO CARRY ON ESSENTIAL ACTIVITIES IN SUPPORT
OF POLICY FORMULATION/IMPLEMENTATION AS WELL AS REPORTING
ON DOMESTIC/FOREIGN POLICY DEVELOPMENTS, PARTICULARLY AS
THEY MIGHT HAVE A BEARING ON US INTERESTS AND GOALS/
OBJECTIVES. IT WOULD, HOWEVER, CONTINUE TO BE BELOW
MINIMUM STAFF STRENGTH, AND EMBASSY SECRETARIES WOULD CON-
TINUE TO HAVE TO WORK OVERTIME TO PERFORM TYPING, FILING
AND OTHER SECRETARIAL FUNCTIONS IN ORDER TO MAINTAIN
MINIMUM ESSENTIAL ACTIVITIES. WE THINK IT IS IMPORTANT

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TO SECSTATE WASHDC 7257

C O N F I D E N T I A L SECTION 02 OF 05 BERLIN 02985

C O R R E C T E D C O P Y - ADDITION TO PARA (4)

TO POINT OUT THAT, GIVEN THE RELATIVE NEWNESS OF OUR BI-
LATERAL RELATIONS AND THE SMALL SIZE OF THE POLITICAL
SECTION, WE ARE STILL IN THE PROCESS OF DEVELOPING/EXPAND-
ING CONTACTS AMONG SIGNIFICANT SECTORS OF THE GDR BODY
POLITIC. ANY REDUCTION IN THE SECTION'S STAFF WOULD (1)
SERIOUSLY HAMPER THESE ESSENTIAL EFFORTS AND (2) HAVE A
DELETERIOUS EFFECT ON OUR ABILITY TO CARRY OUT OBJECTIVES
A,B,C AND G.

THE FOUR-PERSON ECONOMIC/COMMERCIAL SECTION (2 OFFICERS,
2 STAFF, 1 FSL) IS ALREADY OPERATING AT A MINIMUM LEVEL
IN TERMS OF PERSONNEL AT A TIME WHEN US/GDR COMMERCIAL
RELATIONS SHOW GENUINE INDICATIONS OF EXPANSION AND WHEN
THERE IS A GROWING NEED TO UNDERSTAND GDR ECONOMIC
POLICIES/DEVELOPMENTS IF WE ARE TO BE ABLE TO PURSUE
OBJECTIVE G. AT THESE MINIMUM PERSONNEL LEVELS, WE ARE
ABLE TO CONDUCT MEANINGFUL TRADE PROMOTION, INCLUDING
TECHNICAL SALES SEMINARS, AND OFFICIAL PARTICIPATION IN
THE SEMI-ANNUAL LEIPZIG FAIR; COUNSELING OF US BUSINESSMEN
SEEKING TO DO BUSINESS WITH THE GDR, PROVIDE REPORTING AND
ANALYSIS OF ESSENTIAL ECONOMIC DEVELOPMENTS IN THE GDR,

AND CONDUCT THE ECONOMIC DIPLOMACY OF THE US AS REQUIRED BY BILATERAL AND MULTILATERAL US POLICY INTERESTS.

THE CONSULAR SECTION WOULD BE REDUCED BY ONE OFFICER AND CONFIDENTIAL

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ONE FSL TO 2 OFFICERS AND 2 FSLs. AT THIS REDUCED LEVEL (ASSUMING 2 FSLs WHO ARE QUALIFIED IN TERMS OF ENGLISH LANGUAGE FACILITY AND THE ABILITY TO QUICKLY AND THOROUGHLY MASTER CONSULAR PROCEDURES - WHICH WE DO NOT PRESENTLY HAVE), THE SECTION COULD HANDLE AN ANTICIPATED INCREASED VISA ISSUANCE WORK LOAD AND SERVICES TO AMERICAN CITIZENS IN CONNECTION WITH AN EXPANSION IN US-GDR RELATIONS. THE REDUCED LEVEL WOULD PERMIT THE SECTION TO ENGAGE IN OR PROVIDE SOME SUPPORT FOR IMPLEMENTATION OF OBJECTIVES A-2, B-2 THROUGH 5 AS WELL AS C. BUT IT WOULD NOT ENABLE US TO DO MORE THAN THE BARE MINIMUM IN CONNECTION WITH OBJECTIVES C-2 AND 5 BECAUSE WE WOULD HAVE NEITHER THE TIME NOR STAFF TO DEVELOP CONTACTS WITH CENTRAL/LOCAL OFFICIALS CONCERNED WITH THESE MATTERS. WE WOULD NOT BE ABLE TO DEAL ADEQUATELY WITH US CITIZEN CLAIMS ISSUES IF, AS IS POSSIBLE, THIS BECOMES A MORE ACTIVE AREA.

THE ADMIN/GENERAL SERVICES SECTION, REDUCED BY ONE RSO (OR ASST. GSO) OFFICER AND TWO (BUDGET AND FISCAL AND DRIVER) FSLs AT THIS LEVEL, TO 6 OFFICERS, 1 STAFF AND 17 FSLs, WOULD JUST BARELY BE ABLE TO MAINTAIN MINIMUM SERVICES, AND ONLY IF WE HAVE QUALIFIED STAFF AND NO ABSENCES OR ILLNESSES. AS MATTERS NOW STAND, MAINTENANCE ON THE CHANCERY, COM RESIDENCE, AND STAFF HOUSING LEAVES MUCH TO BE DESIRED BECAUSE LOCAL STAFF ARE NOT ADEQUATELY TRAINED OR MOTIVATED AND REQUIRE CLOSE SUPERVISION. SECURITY PROBLEMS ARE SUCH IN THIS COMMUNIST STATE THAT ELIMINATION OF RSO POSITION IS CLEARLY NOT DESIRABLE. HOWEVER, SOME LEVEL OF SECURITY MIGHT CONCEIVABLY BE MAINTAINED, BUT ONLY BY HAVING THE ADMIN OFFICER ASSUME THE FUNCTIONS OF THE RSO, PLACING AN INCREASED BURDEN ON HIM AND IMPAIRING OVERALL EMBASSY OPERATING EFFICIENCY. CONFIDENTIAL

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(4) RESOURCE REQUIREMENTS:

- FY-1980
- THIS

- THIS PACKAGE
- PACKAGE ONLY
- FY-1978 FY-1979 ONLY CUMULATIVE

U.S. OFFICERS	17	17	15	15
U.S. STAFF	6	6	6	6
FSLs	24	24	21	21
TOTAL:	47	47	42	42

(5) IMPACT ON POLICY GOALS, OBJECTIVES AND ESSENTIAL
ACTIVITIES:

AS A PREFACE TO OUR APPROACH TO THE ZBB ANALYSIS FOR THIS
POST, WE BELIEVE IT IS ESSENTIAL TO UNDERSTAND THAT OUR
RELATIONS WITH THE GDR ARE IN A VERY FORMATIVE STATE.
POLICIES AND STEPS WE TAKE OVER THE NEAR FUTURE WILL HAVE
A DECISIVE INFLUENCE ON THE DEVELOPMENT OF BILATERAL
RELATIONS FOR THE FORESEEABLE FUTURE. WE ARE WORKING
AGAINST A BACKDROP OF OVER A QUARTER CENTURY OF MUTUAL
ISOLATION, SUSPICION, AND STEREOTYPES. THE GDR REGARDS
ITSELF AS BEING ON THE "FRONT LINE" BETWEEN OPPOSING
SOCIO-POLITICAL AND MILITARY SYSTEMS IN EUROPE, AND
REGARDS THE US AS THE LEADER OF THE WESTERN ALLIANCE, AND
HENCE A POTENTIAL ADVERSARY. AT THE SAME TIME, THE GDR
ASSERTS IT WANTS GOOD RELATIONS WITH US (PRIMARILY FOR
PRESTIGE AND POTENTIAL ECONOMIC REASONS). IF WE ARE TO BE
ABLE TO ACHIEVE OUR GOALS/OBJECTIVES, AND PARTICULARLY

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TO SECSTATE WASHDC 7258

C O N F I D E N T I A L SECTION 03 OF 05 BERLIN 02985

OBJECTIVES A,B,C AND D, WE CAN HOPE TO DO SO ONLY IF
THERE IS NO REDUCTION IN STAFF, AND ESPECIALLY IN THE
EXECUTIVE, POLITICAL AND ECONOMIC SECTIONS. FOR THESE
REASONS, WE HAVE ELECTED TO LOOK TO THE CONSULAR AND
ADMIN/GENERAL SERVICES SECTIONS FOR POSSIBLE REDUCTIONS.
IN DOING SO, WE ARE AWARE THAT OUR ABILITY TO ACHIEVE SOME

OF THE ITEMS UNDER OBJECTIVES B AND C, WHICH ARE ALSO KEY OBJECTIVES, COULD BE IMPAIRED.

WITH THIS IN MIND, THE EMBASSY'S STAFFING PATTERN UNDER THE PACKAGE I ANALYSIS MAY ENABLE US TO SUPPORT OUR MOST IMPORTANT OBJECTIVES. THE REDUCTION OF TWO POSITIONS IN THE CONSULAR SECTION (ONE OFFICER AND ONE FSL) WOULD WEAKEN OUR ABILITY TO CARRY OUT SOME OF THE ITEMS UNDER OBJECTIVES B AND C; IT COULD RESULT IN LENGTHIER PROCESSING TIME FOR NIVS, AND DELAYED RESPONSE TIME TO PUBLIC CORRESPONDENCE, INCLUDING CONGRESSIONAL INQUIRIES.

THE REDUCTION OF ONE OFFICER AND TWO FSL POSITIONS IN THE ADMIN/GS SECTIONS WOULD RESULT IN DELAYS IN PROCESSING

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BUDGET/FINANCIAL WORK NOT ONLY FOR STATE BUT FOR OTHER AGENCIES (ICA AND AGRICULTURE) REPRESENTED HERE; THE SLOWING DOWN OF INTRA-CITY TRANSMISSION OF COMMUNICATIONS AND THE ELIMINATION OF THE DAILY BUS RUN FOR CHILDREN TO SCHOOLS IN WEST BERLIN, PUTTING AN INCREASED BURDEN ON AFFECTED STAFF MEMBER PARENTS WITH A CONSEQUENT NEGATIVE

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IMPACT ON MORALE, OR THE INTRODUCTION OF AN EDUCATION TRAVEL ALLOWANCE; AND A DETERIORATION OF TECHNICAL SECURITY POSSIBILITIES BECAUSE THE ADMIN OFFICER WHO WOULD ASSUME THESE FUNCTIONS WOULD NOT BE (1) PROFESSIONALLY TRAINED OR (2) ABLE TO DEVOTE ADEQUATE TIME TO THESE FUNCTIONS. THE GS'S ABILITY TO CONDUCT ESSENTIAL GENERAL SERVICES WORK WOULD ALSO SUFFER.

- (1) DECISION UNIT: GERMAN DEMOCRATIC REPUBLIC
- (2) PACKAGE II OF III
- (3) ACTIVITY DESCRIPTION:

THE REDUCTION IN THIS PACKAGE WOULD STILL INCLUDE ONE CONSULAR OFFICER AND ONE LOCAL CONSULAR CLERK. THE REGIONAL SECURITY OFFICER AND TWO (B&F CLERK AND DRIVER) FSL POSITIONS WOULD BE RESTORED. THIS WOULD ENSURE ADEQUATE TECHNICAL SECURITY SURVEYS AS WELL AS CLOSER SUPERVISION OF OTHER ASPECTS OF SECURITY IN THIS COMMUNIST COUNTRY. THE RESTORATION OF THESE POSITIONS WOULD ALSO ENABLE THE GSO TO DEVOTE FULL TIME TO HIS WORK, THEREBY CONTRIBUTING TO BETTER MAINTENANCE OF THE CHANCERY, ITS EQUIPMENT, STAFF HOUSING AND THE EMBASSY'S MOTOR POOL. THERE WOULD BE PROMPTER PROCESSING OF FINANCIAL/BUDGET WORK (FOR ALL AGENCIES HERE), BUT THE PROCESSING OF VISA APPLICATIONS MIGHT STILL LAG. NON-SALARY FUNDING SAVINGS WOULD BE MARGINAL.

(4) RESOURCE REQUIREMENTS:

- FY-1980
- THIS
- THIS PACKAGE
- PACKAGE ONLY

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- -- ONLY CUMULATIVE
- FY-1978 FY-1979
U.S. OFFICERS 17 17 16 16
U.S. STAFF 6 6 6 6
FSLs 24 24 23 23
TOTAL: 47 47 45 45

(5) IMPACT ON POLICY GOALS, OBJECTIVES AND ESSENTIAL
ACTIVITIES:

OUR ABILITY TO PURSUE FULLY ALL ASPECTS OF OBJECTIVES B
AND C WOULD CONTINUE TO BE IMPAIRED, AND COULD RESULT IN
(1) LENGTHIER VISA PROCESSING TIME AND (2) INABILITY TO
RESPOND TO AMERICAN CITIZEN REQUESTS IN CONNECTION WITH
CLAIMS QUESTIONS (OBJECTIVE C 2-4).

- (1) DECISION UNIT NAME: GERMAN DEMOCRATIC REPUBLIC
(2) PACKAGE III OF III
(3) ACTIVITY DESCRIPTION:

ALL ACTIVITIES NOW CONDUCTED BY THE EMBASSY COULD BE
CONTINUED, WITH ESSENTIAL ADMIN/GS FUNCTIONS RESTORED TO
A MINIMUM LEVEL, MAKING IT EASIER TO IMPLEMENT OUR MAJOR
POLICY GOALS/OBJECTIVES.

(4) RESOURCE REQUIREMENTS:

- FY-1980
- THIS
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ACTION EUR-12

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FM AMEMBASSY BERLIN

TO SECSTATE WASHDC 7259

C O N F I D E N T I A L SECTION 04 OF 05 BERLIN 02985

- PACKAGE ONLY

- FY-1978 FY-1979 ONLY CUMULATIVE

U.S. OFFICERS 17 17 16 16

U.S. STAFF 6 6 7 7

FSLs 24 24 24 24

TOTAL: 47 47 47 47

(5) IMPACT ON POLICY GOALS, OBJECTIVES AND ESSENTIAL
ACTIVITIES:

ALTHOUGH ALL CURRENT ACTIVITIES AND PROGRAMS COULD BE
CONTINUED AT THIS LEVEL, WE ANTICIPATE THAT US/GDR RELA-
TIONS WILL EXPAND, BRINGING A GREATER FLOW OF CONTACTS,
EXCHANGES, TRADE, ETC. TO BE ABLE MORE EFFECTIVELY TO DEAL
WITH THIS INCREASED BUSINESS, CERTAIN CHANGES IN INTERNAL
PERSONNEL RESOURCE WILL BE CALLED FOR. THE MOST URGENT
NEED, WHICH ALREADY EXISTS, IS FOR ANOTHER SECRETARIAL
POSITION IN THE POLITICAL SECTION. (SINCE SEPTEMBER 1977,
APPROXIMATELY 400 HOURS OF OVERTIME HAVE BEEN WORKED BY
EMBASSY SECRETARIES IN SUPPORT OF ESSENTIAL MISSION
GOALS/OBJECTIVES.) IN ADDITION TO SUPPORTING THE CURRENT
LOAD OF POLITICAL REPORTING ON BILATERAL AND MULTILATERAL
ISSUES, REPRESENTATIONS BY THE SECTION AT THE
FOREIGN MINISTRY, AND THE COORDINATION OF INTRA-EMBASSY
ACTIVITIES IN IMPLEMENTATION OF OBJECTIVES A,B,C AND G,
THE SECRETARY WOULD ASSIST IN THE PREPARATION OF CLASSI-
FIED CORRESPONDENCE FOR THE CONSULAR SECTION IN PURSUIT
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OF OBJECTIVES B AND C. THIS POSITION WOULD BE SUBSTITUTED
FOR THE THIRD CONSULAR OFFICER POSITION. WE WOULD ALSO
SHIFT A THIRD FSL POSITION IN THE CONSULAR SECTION TO THE
GS SECTION FOR THE PURPOSE OF PROVIDING BETTER, MORE
PROMPT MAINTENANCE OF CHANCERY, RESIDENCE AND STAFF
HOUSING.

5. STATE PROGRAMS/ACTIVITIES RELATED TO NON-SALARY
FUNDING:

THE CHANCERY, COM RESIDENCE AND STAFF HOUSING STILL RE-

QUIRE SOME ADDITIONAL CARPETING, DRAPERIES AND FURNISHINGS. IT IS FELT THAT FUNDING WILL BE REQUIRED TO COVER COSTS OF RENOVATION AND REPAIR WORK IN STAFF HOUSING DUE TO NORMAL WEAR AND TEAR FROM USE, AGE AND HIGH LEVEL OF AIR POLLUTION, WHICH HAS A DAMAGING EFFECT ON FURNITURE. OFFICE SPACE IS ADEQUATE TO MEET OUR STAFFING PATTERN, BUT COULD REQUIRE SOME CONFIGURATION DEPENDING ON FUTURE DEVELOPMENTS. WE HAVE RECENTLY INSTALLED A TERP SYSTEM WHICH, WHEN OPERATING AT FULL CAPACITY ONCE THE GDR PROVIDES THE AGREED-TO 100 BAUD CAPABILITY, WILL GREATLY IMPROVE THE PROCESSING OF MESSAGES. CONSULAR AUTOMATION DOES NOT APPEAR TO BE A REALISTIC NEED, AND WOULD NOT BE COST EFFECTIVE, EVEN GIVEN OUR ANTICIPATED INCREASE IN VISA ISSUANCE WORK LOAD. ECONOMIES IN FUNDING FOR HOUSING DO NOT APPEAR TO BE POSSIBLE OR REALISTIC INASMUCH AS RENTAL COSTS ARE SET BY THE GDR GOVERNMENT AND THERE ARE NO OTHER SOURCES OF SUPPLY FOR HOUSING, ETC. REDUCTIONS IN FUNDING FOR STAFF HOUSING WOULD MEAN CUTTING POSITIONS AND THIS WOULD RESULT IN THE CURTAILMENT OF OUR ABILITY TO IMPLEMENT OUR GOALS/OBJECTIVES.

WE HAVE REVIEWED OTHER WAYS TO ECONOMIZE, BUT NONE SEEMS
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FEASIBLE UNDER CIRCUMSTANCES EXISTING HERE. FOR EXAMPLE, OUR SECTIONS ARE SMALL AND DO NOT HAVE DEPUTIES, SO THERE IS NO WAY TO ELIMINATE SUCH POSITIONS. THE COMBINING OF THE POLITICAL AND ECON/COMMERCIAL SECTIONS, GIVEN THEIR SMALL STAFFS, THE DISSIMILAR FUNCTIONS AND THEIR HEAVY WORKLOADS, WOULD NOT RESULT IN AN INCREASE IN EFFICIENCY OR WORK OUTPUT. WE ALREADY USE NON-PERSONAL SERVICE CONTRACTS, BECAUSE THEY ARE REQUIRED BY LOCAL LAW. THE PURCHASE OF ECONOMIC REPORTS IS NOT POSSIBLE HERE. ANY USEFUL REPORTS OF THIS TYPE ARE USUALLY NOT AVAILABLE; IF THEY ARE THEY ARE OUTDATED. THE USE OF TAXICABS IS NOT PRACTICAL BECAUSE THEY ARE NOT READILY AVAILABLE.

REDUCING THE CURRENT LEVEL OF REPRESENTATION WOULD SERIOUSLY HAMPER OUR ABILITY TO DEVELOP, MAINTAIN AND EXPAND CONTACT AMONG GDR OFFICIALS WITH WHOM WE DEAL AND WOULD LOWER OUR ABILITY TO CONDUCT RELATIONS WITH THE GDR ACROSS THE BOARD. SINCE WE ARE ONLY IN THE INITIAL STAGES OF EXPLAINING US POLICIES TO THE GDR AND IN SEEKING BETTER TO UNDERSTAND THOSE GDR DEVELOPMENTS THAT COULD AFFECT US INTEREST, WE STRONGLY BELIEVE THAT FUNDING FOR REPRESENTATION AT THE CURRENT LEVEL IS NOT EXCESSIVE, AND SHOULD EVEN BE INCREASED. IT SHOULD CERTAINLY NOT BE DECREASED.

6. EVALUATION OF OTHER AGENCIES' GOALS/OBJECTIVES AT
THIS POST:

USICA AND USDA ARE THE ONLY OTHER AGENCIES REPRESENTED AT

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THIS POST, AND BOTH HAVE VERY SMALL STAFFS. BOTH CONTRIBUTE DIRECTLY TO THE IMPLEMENTATION/ACHIEVEMENT OF OUR GOALS/OBJECTIVES. IN THE CASE OF USICA, THE PROGRAMS/ACTIVITIES IT IS UNDERTAKING CONTRIBUTE DIRECTLY AND IMMEDIATELY TO SIGNIFICANT PORTIONS OF OBJECTIVE B AS WELL AS TO PORTIONS OF OBJECTIVE A, THROUGH AN INCREASED IV PROGRAM. USDA, WHICH HAS JUST ESTABLISHED ITS OFFICE HERE, CAN CONTRIBUTE DIRECTLY, TO OBJECTIVE D-1 AND 2, AND PERHAPS OTHERS AS WELL UNDER OBJECTIVE D. USICA'S PRIORITIES ARE SET OUT IN FY-79 COUNTRY PLAN PROPOSAL (APRIL 13, 1978), WHICH I REVIEWED THOROUGHLY AND WITH WHICH I CONCUR AS CONTRIBUTING TO OUR EFFORTS TO PROMOTE INTERNAL LIBERALIZATION AND, INDIRECTLY, INCREASED INDEPENDENCE FROM THE USSR AS A RESULT OF GAINING A BETTER, MORE ACCURATE APPRECIATION OF THE US, THE WEST IN GENERAL, AND A BETTER UNDERSTANDING OF PROBLEMS FACING THE WORLD. USDA, WHICH HAS STILL TO DEVELOP ITS PRIORITIES, WILL UNDOUBTEDLY BE COMMERCIALY ORIENTED, THEREBY CONTRIBUTING TO OUR EFFORTS TO EXPAND EXPORTS. FOR THE REASONS LISTED IMMEDIATELY ABOVE, I CANNOT PROVIDE A RANK ORDER LISTING OF THE LOWEST TEN PERCENT OF USDA ACTIVITIES IN IMPLEMENTATION OF THE EMBASSY'S GOALS. WITH RESPECT TO USICA, WE HAVE IN FACT SUBMITTED A 110 PERCENT PACKAGE, WHICH CALLS FOR THE QUADRUPLING OF OUR IV PROGRAM, WHICH I ENDORSE. GIVEN THE NEWNESS OF OUR PRESENCE HERE AND THE FACT THAT WE HAVE PROCEEDED ONLY WITH A MINIMUM PROGRAM, I SEE NO REALISTIC WAY OF CUTTING

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EXISTING USICA PROGRAMS WITHOUT DOING DAMAGE TO
PROGRAMS DESIGNED TO ACHIEVE FUNDAMENTAL GOALS THAT
SERVE US INTEREST. WITHIN THE EMBASSY ITSELF, I ALSO SEE
NO REALISTIC WAY TO REDUCE WHAT ARE ALREADY MINIMUM
PROGRAMS IN PURSUIT OF OUR GOALS/OBJECTIVES. BOLEN

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SAS ID: 2857252
Secure: OPEN
Status: NATIVE
Subject: ZERO BASE BUDGET SUBMISSION.
TAGS: OGEN
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/5378bca7-c288-dd11-92da-001cc4696bcc
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Sheryl P. Walter
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